Message Text

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ACTION AF-18

INFO OCT-01 EUR-25 ADP-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15

USIA-15 AID-20 PC-04 OMB-01 RSR-01 /138 W

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R 230745Z AUG 73

FM AMEMBASSY COTONOU

TO SECSTATE WASHDC 5438

INFO AMEMBASSY PARIS

AMEMBASSY LAGOS

AMEMBASSY ACCRA

AMEMBASSY LOME

AMEMBASSY NIAMEY

NPRUE AJ/AMEMBASSY ABIDJAN 1753

AMEMBASSY OUAGADOUGOU

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E.O. 11652: XGDS-1 TAGS: PINT, DM

SUBJECT: MRGD MINISTERIAL CRISIS: LEFTIST MINISTER DISMISSED

REF: COTONOU 1220

1. CRISIS IN MRGD CAUSED BY DISPUTE OVER DIRECTION OF COTONOU PORT MANAGEMENT ORGANIZATION (ODAMAP) HAS NOW SUBSIDED. COUNCIL OF MINISTERS, AFTER EXTRAORDINARY SESSIONS AUG 16 AND 17, TOOK DECISION TO DISMISS BOTH MILITARY COMMISSIONER FOR ODAMAP, MAJOR RODRIGUEZ, AND THE MINISTER FOR POST, TELECOMMUNICATIONS AND TRANSPORT, CAPT. NESTOR BEHETON. LATTER WAS PLACED UNDER ARREST ON KEREDOU'S ORDERS AFTER REFUSING ATTEND CABINET MEETING AUG 16 AND INSULTING PRESIDENT. DAHO-EXPRESS, AUG 21, CARRIED PRESIDENTIAL CLARIFICATION OF OFFICIAL REASON FOR ARREST. IT ACCUSED BEHETON OF ENCOURAGING ILLEGAL STRIKE BY PORT WORKERS TO FORCE DISMISSAL OF RODRIGUEZ. SAID THIS WAS ACT OF

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INDISCIPLINE BY ARMY OFFICER ON ACTIVE DUTY IN MILITARY

REGIME. ACCORDING TO FRENCH AMBASSADOR VAN GREVENYNGHE, BEHETON WAS MANACLED AND TAKEN BY CAR TO KANDI IN NORTH AFTER REFUSING BOARD AIRCRAFT FOR TRIP.

- 2. ALTHOUGH PRESIDENT KEREKOU MAY HAVE SUFFERED SMALL LOSS OF PRESTIGE IN BEING FORCED DISMISS OLD ASSOCIATE RODRIGUEZ, THIS IS FAR OUT-WEIGHED BY LOSS OF CABINET POSITION BY PROGRESSIVES. FRENCH AMBASSADOR GLEEFULLY TOLD US MIN EDUNHQ CAPTAIN HILAIRE BADJOGOUME, TEARFULLY AGAIN TENDERED RESIGNATION WHEN HE HEARD OF BEHETON'S DISMISSAL. MIN INFORMATION, MAJOR PIERRE KOFFI, TOLD ME CONFIDENTIALLY AUGUST 21 THAT BADJOGOUME HAD BEEN ASKED BY COLLEAGUES TO REFLECT ON RESIGNATION REQUEST. HE NOW DOING SO. KOFFI COMMENTED THAT MRGD DOES NOT WANT MAOIST TYPE REVOLUTION AS WAS FAVORED BY BEHETON AND BADJOGOUME, THAT, IF BADJOGOUME REMAINED IN GOVERNMENT, HE MUST WORK FOR DAHOMEAN REVOLUTION, NOTHING MORE, AND THAT IF HE DECIDES HE CANNOT BE MEMBER OF TEAM, HE MUST GO. KOFFI CONFIDENTLY SAID HTAT BEHETON'S, AND POSSIBLY BADJOGOUME'S DEPARTURE FROM GOVERNMENT WOULD NOT ADVERSELY AFFECT COHESION OF MILITARY AND THATSUCH A MOVE WOULD IN FACT REMOVE PRESSURES FOR TAILORING GOVERN-MENT'S REVOLUTION TO UNWANTED "FOREIGN IDEOLOGIES."
- 3. KEREKOU DISPLAYED CONSIDERABLE STRENGTH AND ASTUTENESS IN OUTMANEUVERING PROGRESSIVES AND EXPLOITING BEHETON'S GROSS TACTICAL ERROR IN INCITING LABOR UNIONS AND IN BREAKING CODE OF MILITARY CONDUCT. SIGNIFICANTLY, BOTH MIN INTERIOR AIKPE AND MIN FIN ASSOGBA AVOIDED ASSOCIATING THEMSELVES WITH PROGRESSIVES IN SUCH SHAKY CIRCUMSTANCES. BOTH STOOD WITH MODERATE MAJORITY FURTHER ISOLATING BEHETON AND BADIOGOLIME
- 4. A FURTHER ELEMENT IN DEMISE OF BEHETON IS STEADY PRESSURE ON MRGD TO REEMPLOY LT COL MAURICE KOUANDETE AND HIS ASSOCIATES WHO WERE RELEASED FROM PRISON LAST DECEMBER. FRENCH AMBASSADOR UNDERSTANDS KEREKOU FAVORS KOUANDETE'S RETURN TO ACTIVE ROLE AS HE SEES HIS NORTHERN COLLEAGUE AS A STRONG SUPPORTER. MOREOVER, KEREKOU REPORTEDLY DOES NOT VIEW KOUANDETE AS POTENTIAL THREAT TO HIS OWN POSITION. CONFIDENTIAL

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5. REPLACING BEHETON AS MIN PTT IS CAPT CHARLES SEGBEZOUN BEBADA, WHO HAS BEEN PRESIDENT OF THE MILITARY REVOLUTIONARY COUNCIL SINCE MARCH 30, 1973. A FORMER SERGEANT IN FRENCH ARMY, BEBADA IS FROM CENTRAL DAHOMEY NEAR SAVALOU. MOST RECENTLY HE COMMANDED ARMY NCO SCHOOL AT OUIDAH. ALTHOUGH HE HAS BEEN IN ARMY SINCE 1960, BEBADA HAS NOT PLAYED PROMINENT ROLE IN DAHOMEAN AFFAIRS UNTIL

BEING NAMED VICE-PRESIDENT OF CMR IN NOVEMBER 1972. AS FORMER ENLISTED MAN, HE NOT AMONG ARMY'S YOUNG ELITE WHO HAVE GRADUATED FROM PRESTIGIOUS FRENCH MILITARY SCHOOLS, ALTHOUGH DE DID GRADUATE IN 1966 AS SECOND LIEUTENANT FROM ECOLE D'OFFICIERS DE FREJUS IN FRANCE. HIS BACK-GROUND AS COMPANY GRADE INFANTRY OFFICER NOT LIKELY PREPARE HIM FOR RESPONSIBILITIES HE WILL FACE AS MINISTER WITH PORTFOLIO RESPONSIBLE FOR VARIETY OF TECHNICAL SERVICES. HOWEVER, HE IS LIKELY ADD TO STRENGTH OF MODERATE MEMBERSHIP IN CABINET.

6 POLITICALLY, MRGD SEEMS TO HAVE HANDLED CRISIS WELL.
IN SERIES OF PUBLIC ANNOUNCEMENTS, PUBLIC HAS BEEN GIVEN
FACTS OF CASE IN CONTRAST TO SECRETIVE PRACTICES OF PAST,
WHICH STIMULATED INSTABILITY THROUGH ENDLESS SIDEWALK
SPECULATION. THIS PUBLIC DISCLOSURE POLICY HAS UNDOUBTEDLY
BEEN USEFUL IN ENLISTING POPULAR SUPPORT FOR AND UNDERSTANDING
OF MRGD MAJORITY POSITION IN CRISIS. KEREKOU'S PERSONAL
POSITION HAS CERTAINLY BEEN STRENGTHENED AND PROGRESSIVES
IN CABINET SIGNIFICANTLY WEAKENED.
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